## **Overview of ESA's Opinion on SFDR**

On 18 June, the three European Supervisory Authorities (together, the "ESAs") published a Joint Opinion (the "**Opinion**") addressed to the European Commission (the "**Commission**"), assessing the functioning of the EU Sustainable Finance Disclosure Regulation ("**SFDR**") and setting out various recommendations to improve it. In giving its Opinion, the ESAs' objective is to support the development of a more coherent sustainable finance framework that caters for the green transition and enhanced consumer protection. It was produced at the ESA's own initiative, but against the backdrop of a more comprehensive review of the current SFDR framework by the Commission.

Recommendations put forward by the ESAs include introducing simplified and clearer categories for financial products. They suggest that the current SFDR Article 8 and Article 9 product designation categories are too broad and unclear for investors, and recommend replacing them with two new voluntary product categories built around certain minimum criteria. The proposed new categories are:

- a new sustainable product category for products which invest in economic activities or assets that are already environmentally and/or socially sustainable; and
- 2. a new **transition product category** for products which invest in economic activities or assets that are not yet sustainable, but which improve their sustainability over time to become environmentally or socially sustainable.

With a view to reducing greenwashing, the Opinion also recommends new rules requiring appropriate disclosures for products outside the two categories above (i.e. the products which do not meet the criteria required under the new sustainable or transition categories). For example, such products would not be allowed to use ESG or sustainability-related terms in their naming and marketing materials and may need to include a disclaimer with certain minimal disclosures on the product's negative impact on sustainability, which would modify the current disclosure requirements for the SFDR Article 6 category. This recommendation appears to be aligned with certain findings from the Commission's Summary Report on the SFDR (published May 2024) which suggest that many market participants support setting uniform disclosure requirements for all financial products offered in the EU, as well as additional disclosures for products making sustainability claims.

The ESAs also recommend that the Commission consider the introduction of a sustainability indicator that would grade financial products such as investment funds, life insurance and pension products. The indicator would group products according to how sustainable their investments are, focusing either narrowly by measuring climate change mitigation, or more broadly by grading investments according to their expected impact on the environment or society. The ESAs propose that the SFDR grading scale could resemble the energy performance certificate scales, with letter grading.

#### The Opinion also covers the following areas:

- improvements to the definition of "sustainable investments": the ESAs suggest that the current definition of a "sustainable investment" under the SFDR and the definition of a "sustainable investment" for the purposes of the EU Taxonomy Regulation should be harmonised (where possible) and the EU Taxonomy definition should be used going forward for investments that contribute to environmental sustainability because it is more objective and sciencebased. The ESAs believe the Commission should focus on developing the social taxonomy to provide a science-based reference point for investments that contribute to social sustainability and to further develop and supplement the environmental taxonomy. Where it is not possible to rely on the EU Taxonomy to determine whether an investment is a "sustainable investment", the ESAs consider that the Commission should specify other appropriate sustainability metrics which could, for example, relate to the current principal adverse impact indicators (the "**PAIs**");
- simplification to the way disclosures are presented to investors, with distinction depending on the addressees of the disclosures;
- other technical suggestions including on which products should fall under the scope of SFDR and on how to improve disclosures regarding the negative impact of investments on people and the environment;

- further development of the PAIs regime, including drawing a clear distinction between "consideration" of PAIs and providing investors with "information" on PAIs; and
- the need for consumer testing before putting forward any policy proposals to review the SFDR, such as to introduce a categorisation system and/or an indicator.

### **Timing/Next Steps**

It is currently unclear what the next steps and timing for any changes to the SFDR might be. As noted above, the ESAs have delivered the Opinion on their own initiative and the Commission has separately published findings from the official consultation on the SFDR.

The ESAs will support the Commission in future policy considerations on any review of the SFDR framework, however it is not clear if the Commission will seek to adopt any of their recommendations. Notwithstanding the lack of official position, there is a general market expectation that further clarity to the current Article 6, 8 and 9 categories is required.

### For More Information

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